

OCTOBER 2025

Euro zone 2026 budgets: Germany goes big as other countries hold the line

As the German government plans a huge ramp-up in spending in 2026, we expect a steepening in the Bund yield curve and, in equities, a boost to sectors tied to public spending, such as healthcare, infrastructure, and defence.

Most euro zone member states have submitted their draft budgetary plans (DBPs) for 2026 to the EU Commission. These allow (1) a forward look at the fiscal impact on the economy next year, and (2) a backward look at budget execution to gauge the reliability of the plans announced.

Overall, the submitted national budgets suggest a modest 0.3% of gross domestic product (GDP) widening in the structural general government balance. That would mark the first loosening of the fiscal stance – via raising spending and/or cutting taxes since 2021 (see Exhibit 1, overleaf). EU-funded spending – especially from the Recovery and Resilience Facility (RRF) – likely boosts this impulse to 0.5% of GDP. Combined with 200 basis points of European Central Bank (ECB) rate cuts since 2024, the economy looks set for the most robust monetary-fiscal tailwind outside a major recession in decades (only 2017 comes close).

Key takeaways

- Euro zone fiscal policy is set to loosen modestly in 2026, led by Germany's historic spending push.
- Germany's planned deficit of 4.75% of GDP implies the largest fiscal stimulus since the 1970s.
- Amid a diverging fiscal path, most other member states plan to cut spending or keep it in line with 2025, with Greece the only other notable source of stimulus.
- Execution risks remain high, but markets may respond with a steeper yield curve, tighter spreads, and a stronger euro.



Christian Schulz
Chief Economist

2.0 1.5 Tightening 1.0 0.5 % of GDP 0.0 -0.5 2026 E&S -1.0 Loosening -15 -2.0 2003 2006 2009 2012 2015 2018 2021 2024

Exhibit 1: Euro zone fiscal impulse – change in the structural general government balance (% of GDP)

Sources: OECD and AllianzGI Economics & Strategy (E&S) (Data as of 17 Oct 2025)

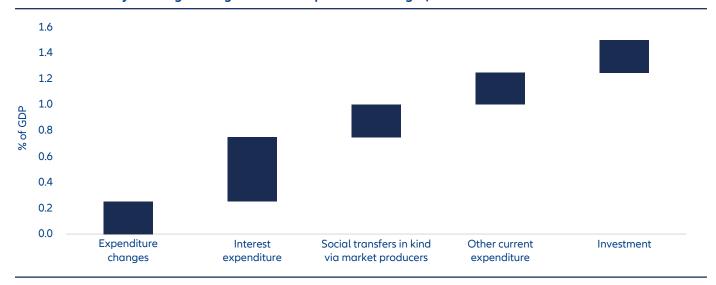
Germany: can the government deliver on its fiscal plans?

The largest fiscal impulse by far comes from Germany, where the government plans to widen the budget deficit to 4.75% of GDP in 2026 – the largest since 1975 (excluding the technical one-off deficit of 9.4% of GDP in 1995). Since no recession is associated with the deficit, this implies a structural widening of 1.75% of GDP.

We're sceptical about Germany's ability to deliver, given that the fiscal easing is entirely driven by government spending increases. Historical precedent, bureaucratic constraints, and limited capacity in the construction and defence sectors all suggest the bulk of the spending will occur in the latter part of the year.

However, the largest component of the spending increase – 0.5 percentage points of GDP – is "social transfers in kind via market producers", typically representing healthcare spending, which should be easier to implement (see Exhibit 2). In contrast, defence spending accounts for less than 0.5 percentage points, and public investment (including defence investment) for only 0.25 percentage points of the 1.5% of GDP deficit widening. Therefore, we should probably pencil in a deficit well above 4% of GDP – more than previously expected.

Exhibit 2: Germany – 2026 general government expenditure changes, % of GDP



Sources: German Finance Ministry DBP 2026 and AllianzGI E&S

The focus on healthcare may also help explain the relatively low multiplier the government appears to be assuming, with GDP growth accelerating only to 1% next year.

Rest of the euro zone: risks to France's spending plans and spending relief for Italy

The rest of Europe is not following Germany's example of higher spending. Excluding Germany, euro area governments plan a modest cumulative fiscal tightening of 0.2% of GDP before Next Generation EU (NGEU)¹ spending. Apart from Germany, only Greece is planning a significant stimulus (0.9% of GDP plus 1.3% of GDP from NGEU).

France foresees a 0.8% tightening – clearly subject to risk in the ongoing negotiations of Prime Minister Sébastien Lecornu's government; even 0.5% might be optimistic. Italy plans a 0.5% of GDP cut, but this should be more than offset by a 0.8% of GDP increase in Recovery and Resilience Facility (RRF)² spending. Ireland and Finland are also planning moderate tightening. In most other countries, fiscal policy is expected to be neutral in 2026. We are assuming a neutral stance from Spain, which has

so far not submitted a draft budgetary plan and is widely expected to roll over the existing budget for another year and rely on NGEU spending.

Execution of budget plans slipped somewhat this year in Europe, at least compared to government projections in their draft budgets for 2025. The largest deviations between governments' latest 2024 budget estimates and last year's draft budgets occurred in Germany (-1.5% of GDP) and Finland (-1.4%). For Finland, this could mean a return to the EU's Excessive Deficit Procedure (EDP)³, where fellow core-country Austria looks set to remain with deficits of more than 4% of GDP.

Italy and Greece outperformed their targets by 0.3% and 1.2% of GDP, respectively. This discipline could be rewarded by rating agencies and financial markets. Crucially, Italy looks set to comply with the 3% of GDP Maastricht criterion already in 2024, one year earlier than expected. That should allow Italy to exit the EDP, which in turn would enable it to activate the EU's national "escape clause" and exempt 1.5% of GDP in defence spending from the fiscal rules.

Exhibit 3: Selected euro zone members draft budgetary plans 2026 (% of GDP)

% of GDP		Overall deficit				Structural deficit				
Member	ECB Key (%)	DBP 2025	2025 Est.	Deviation	DBP 2026	2025	2026	Impulse	RRF	Total Impulse
Germany	26.6	-1.75	-3.25	-1.5	-4.75	-2.25	-4.0	1.75	0.0	1.75
France	20.0	-5.0	-5.4	-0.4	-4.7	-5.1	-4.3	-0.8	0.0	-0.8
Italy	15.9	-3.3	-3.0	0.3	-2.8	-3.4	-2.9	-0.5	0.8	0.3
Netherlands	5.9	-2.5	-1.9	0.6	-2.7	-1.3	-1.5	0.2	0.0	0.2
Austria	3.0	-4.5	-4.5	0.0	-4.2	-3.4	-3.5	0.1	0.0	0.1
Portugal	2.3	0.3	0.3	0.0	0.1	0.5	0.2	0.3	0.1	0.4
Greece	2.3	-0.6	0.6	1.2	-0.1	0.0	-0.9	0.9	1.3	2.2
Ireland	2.2	1.7	1.6	-0.1	0.8	-1.1	-0.6	-0.5	0.0	-0.5
Finland	1.8	-2.9	-4.3	-1.4	-3.6	-3.0	-2.6	-0.4	0.0	-0.4
Luxembourg	0.4	-0.6	-0.8	-0.2	-0.4	0.8	0.8	0.0	0.0	0.0
Reported	80.4	-2.9	-3.4	-0.5	-3.7	-3.0	-3.3	0.3	0.2	0.5

Sources: EU Commission and AllianzGI E&S

¹ NGEU is a European Commission economic recovery package to support the EU member states in recovering from the Covid-19 pandemic.

² The Recovery and Resilience Facility is the European Union's programme of reforms and investments to help member states recover from the Covid-19 pandemic

³ The Excessive Deficit Procedure is a mechanism designed to ensure that EU member states return to or maintain discipline in their governments' budgets.

Market implications: steeper Bund yield curve, tighter spreads and boost for the euro

- Steeper curve We think a modest loosening in fiscal policy should allow the Bund yield curve to remain steep.
 We expect the yield curve to steepen even further if the ECB cuts interest rates again.
- Tighter spreads Fiscal easing in Germany, a likely slippage in fiscal tightening in France, as well as sustained large deficits in Finland and Austria, will likely keep core yields under pressure and point to a tight spread environment.
- Peripheral upgrades The former crisis countries Italy,
 Spain, Portugal, and Greece continue to build market

- confidence through stronger growth, conservative budgets, and disciplined execution.
- Support for the euro Germany's fiscal expansion, combined with narrowing spreads in the periphery countries, should provide a structural support for the euro.
- Tailwinds for equities Sectors tied to public spending – particularly healthcare, infrastructure, and defence – stand to benefit, with small caps typically the beneficiaries of a cyclically improving environment. Banks in general also tend to benefit from the early stages of a cyclical upswing, while banks in periphery countries also benefit from their exposure to higher sovereign credit quality.

Investing involves risk. The value of an investment and the income from it will fluctuate and investors may not get back the principal invested. Past performance is not indicative of future performance. This is a marketing communication. It is for informational purposes only. This document does not constitute investment advice or a recommendation to buy, sell or hold any security and shall not be deemed an offer to sell or a solicitation of an offer to buy any security.

The views and opinions expressed herein, which are subject to change without notice, are those of the issuer or its affiliated companies at the time of publication. Certain data used are derived from various sources believed to be reliable, but the accuracy or completeness of the data is not guaranteed and no liability is assumed for any direct or consequential losses arising from their use. The duplication, publication, extraction or transmission of the contents, irrespective of the form, is not permitted. This material has not been reviewed by any regulatory authorities. In mainland China, it is for Qualified Domestic Institutional Investors scheme pursuant to applicable rules and regulations and is for information purpose only. This document does not constitute a public offer by virtue of Act Number 26.831 of the Argentine Republic and General Resolution No. 622/2013 of the NSC. This communication's sole purpose is to inform and does not under any circumstance constitute promotion or publicity of Allianz Global Investors products and/or services in Colombia or to Colombian residents pursuant to part 4 of Decree 2555 of 2010. This communication does not in any way aim to directly or indirectly initiate the purchase of a product or the provision of a service offered by Allianz Global Investors. Via reception of his document, each resident in Colombia acknowledges and accepts to have contacted Allianz Global Investors via their own initiative and that the communication under no circumstances arises from any promotional or marketing activities carried out by Allianz Global Investors. Colombian residents accept that accessing any type of social network page of Allianz Global Investors is done under their own responsibility and initiative and are aware that they may access specific information on the products and services of Allianz Global Investors. This communication is strictly private and confidential and may not be reproduced, except for the case of explicit permission by Allianz Global Investors. This communication does not constitute a public offer of securities in Colombia pursuant to the public offer regulation set forth in Decree 2555 of 2010. This communication and the information provided herein should not be considered a solicitation or an offer by Allianz Global Investors or its affiliates to provide any financial products in Brazil, Panama, Peru, and Uruguay. In Australia, this material is presented by Allianz Global Investors Asia Pacific Limited ("AllianzGI AP") and is intended for the use of investment consultants and other institutional /professional investors only, and is not directed to the public or individual retail investors. AllianzGI AP is not licensed to provide financial services to retail clients in Australia. AllianzGI AP is exempt from the requirement to hold an Australian Foreign Financial Service License under the Corporations Act 2001 (Cth) pursuant to ASIC Class Order (CO 03/1103) with respect to the provision of financial services to wholesale clients only. AllianzGI AP is licensed and regulated by Hong Kong Securities and Futures Commission under Hong Kong laws, which differ from Australian laws.

This document is being distributed by the following Allianz Global Investors companies: Allianz Global Investors GmbH, an investment company in Germany, authorized by the German Bundesanstalt für Finanzdienstleistungsaufsicht (BaFin); Allianz Global Investors (Schweiz) AG; Allianz Global Investors UK Limited, authorized and regulated by the Financial Conduct Authority; in HK, by Allianz Global Investors Asia Pacific Ltd., licensed by the Hong Kong Securities and Futures Commission; in Singapore, by Allianz Global Investors Singapore Ltd., regulated by the Monetary Authority of Singapore [Company Registration No. 199907169Z]; in Japan, by Allianz Global Investors Japan Co., Ltd., registered in Japan as a Financial Instruments Business Operator [Registered No. The Director of Kanto Local Finance Bureau (Financial Instruments Business Operator), No. 424], Member of Japan Investment Advisers Association, the Investment Trust Association, Japan and Type II Financial Instruments Firms Association; in Taiwan, by Allianz Global Investors Taiwan Ltd., licensed by Financial Supervisory Commission in Taiwan; and in Indonesia, by PT. Allianz Global Investors Asset Management Indonesia licensed by Indonesia Financial Services Authority (OJK).

October 2025 LDS-250216